- 1 Finally, we studied the tactics of
- 2 polluting industries and their shameful legacy of
- 3 attempting undermine science, whether it was the
- 4 tobacco industry or the lead industry, we learned
- 5 about the deliberate, expensive, decades-long
- 6 campaigns to protect corporate profits, and
- 7 meanwhile people were literally dying as a result.
- 8 This is an old story. We've heard it before, and
- 9 we're hearing that story again. Public health
- 10 professionals are trained to recognize history and
- 11 call it out, which is what we are doing today.
- 12 This proposal is an excuse to hamstring
- 13 researchers to weaken public health protections,
- 14 and to pad the profits of polluting industries.
- 15 As a public health professional, as a mother, and
- 16 on behalf of the 1 million members of Moms Clean
- 17 Air Force, I strongly urge the EPA to stop this
- 18 proposal for the health and safety of all
- 19 Americans. Thank you.
- MR. TEICHMAN: Thank you.
- 21 MS. GOTTLIEB: Good morning. My name is
- 22 Barbara Gottlieb, G-O-T-T-L-I-E-B. I'm the



- 1 Director for Environment and Health at Physicians
- 2 for Social Responsibility.
- 3 On behalf of our 33 members, I'm here to
- 4 express our opposition to the proposed rule --
- 5 "Strengthening Transparency in Regulatory
- 6 Science."
- 7 The U.S. EPA plays a critical role in
- 8 keeping our nation and our families safe from
- 9 environmental exposures that can cause illness and
- 10 death. We thank you for that and we count on you
- 11 for it. Because your role is vital to our health
- 12 and well-being, the nation relies on you to
- 13 formulate and enforce the most effective
- 14 protections possible, based on the best available
- 15 science. The medical and scientific studies that
- 16 underlie the EPA's decisions must be objective,
- 17 vetted, and present a full and accurate assessment
- 18 of the threats to health posed by the pollutants
- 19 under study.
- To provide those full and accurate
- 21 assessments, studies need to relate exposure
- 22 levels to actual health outcomes in real human



- 1 beings, and to amass large data bases so that
- 2 researchers can draw valid conclusions.
- 3 In order to have reliable data and large
- 4 sample sizes, researchers frequently study the
- 5 records of patients treated in hospitals. Hospital
- 6 records, of course, include personal identifiers,
- 7 and disclosure of those identifiers would violate
- 8 privacy and confidentiality laws. Thus, the best
- 9 available data for many health studies cannot be -
- 10 in the literal sense -fully and openly shared.
- However, to refuse to consider scientific
- 12 studies simply because they include personal
- 13 identifiers -- would be a great mistake, nor is it
- 14 necessary. Reviewers wanting to reproduce a study
- 15 in order to validate it can arrange to have
- 16 confidential access to key data. Furthermore,
- 17 scientists can assess the merits of published
- 18 research without seeing its data by considering
- 19 such published features as the study's research
- 20 design, the methods used for data collection and
- 21 analysis, and comparison with previous results.
- In any case, to exclude credible peer-



- 1 reviewed scientific studies because the personal
- 2 identifiers cannot be released under the law, is
- 3 to exclude from the EPA's consideration many
- 4 important and valid studies. This would greatly
- 5 hamper our ability, your ability, to understand
- 6 the impacts of serious, even deadly, pollutants.
- 7 I'd like to cite, as example, three
- 8 studies that could be lost to consideration under
- 9 the proposed rule, on a topic I haven't heard
- 10 referred to today. These studies reveal
- 11 statistical correlations between exposure to
- 12 emissions from fracturing, or fracking, for oil
- 13 and gas, and serious health outcomes.
- So the first is a study by University of
- 15 Pennsylvania and Columbia University researchers
- 16 and published in 2015 in the journal, PLoS ONE,
- 17 found that drilling and fracking activity in
- 18 Pennsylvania was associated with increased rates
- 19 of hospitalization for cardiology, neurology,
- 20 cancer, skin conditions, and urological problems.
- In communities with the most wells, the
- 22 rate of cardiology hospitalizations was 27 percent



- 1 higher than in control communities with no
- 2 fracking. These findings are obviously of great
- 3 concern; we would not want them to be lost to the
- 4 EPA as you consider regulation of fracking related
- 5 emissions.
- 6 Yet because the data includes such things
- 7 as patients' names, diagnoses, addresses, and zip
- 8 codes, this valuable study could be, under the
- 9 proposed rule, excluded from EPA consideration.
- 10 Another study conducted in Pennsylvania
- 11 between 2005 and 2012, found that living near
- 12 fracking operations significantly increases asthma
- 13 attacks. This study was conducted by researchers
- 14 at Johns Hopkins University and it was based on a
- 15 study of 35,000 medical records of people with
- 16 asthma. This is just the sort of study that we
- 17 want EPA to base its health-protective regulations
- 18 on: a robust database conducted by researchers at
- 19 a respected institution and published, as this one
- 20 was, in the Journal of the American Medical
- 21 Association Internal Medicine.
- 22 Yet should the proposed rule be adopted,



- 1 this study could be disallowed because its 35,000
- 2 medical records cannot easily be scrubbed of
- 3 personal identifiers.
- 4 Third example, a study by the Johns
- 5 Hopkins Bloomberg School of Public Health and
- 6 other researchers, used data from the Geisinger
- 7 Health System on over 9,000 pregnant women and
- 8 their over 10,000 newborns between January 2009
- 9 and January 2013. The researchers found that the
- 10 pregnant women who live near active fracking
- 11 operations in Pennsylvania were at a 40 percent
- 12 increased risk of giving birth prematurely.
- 13 Premature birth is the leading cause of infant
- 14 death in this country.
- So we're talking about data that indicate
- 16 that fracking operations could put newborn babies
- 17 at risk of death. This was a study published in
- 18 the peer review journal, Epidemiology.
- Our families should have the benefit of
- 20 these studies and many more that might be
- 21 disregarded under the proposed rule. To exclude
- 22 them would be to weaken the scientific record and



- 1 undercut an accuracy and strength of EPA's
- 2 regulatory process, and to endanger human health.
- For that reason, Physicians for Social
- 4 Responsibility opposes the proposed rule. Thank
- 5 you.
- 6 MR. ROBBINS: Thank you.
- 7 MS. HALL: Would Speaker Number 36,
- 8 Lyndsay Alexander, and Speaker Number 37, Laura
- 9 Bender, come up to the speaker's table.
- 10 And would Speaker Number 38, Liz
- 11 Borkowski, and Speaker Number 39, Janice Nolen,
- 12 take your seat at the on-deck chairs.
- MS. ALEXANDER: Good morning. My name is
- 14 Lyndsay Alexander, A-L-E-X-A-N-D-E-R. I direct
- 15 the National Health Year Campaign at the American
- 16 Lung Association. I am also the mother of a
- 17 thriving toddler, who like all children, deserves
- 18 healthy air to breath, and safe water to drink
- 19 that won't make him sick or die prematurely.
- I am here to ask EPA to withdraw this
- 21 proposed rule because I'm very concerned that
- 22 rather than foster transparency in regulatory



- 1 science, this rule promotes a callous effort to
- 2 suppress and censor the science used to inform EPA
- 3 policy to the detriment of millions of Americans'
- 4 health and well-being.
- 5 EPA's ability to effectively fulfill its
- 6 mission and protect public health from dangers,
- 7 such as air pollution, hinges on the ability of
- 8 its scientists to first evaluate the best
- 9 available scientific evidence of the health
- 10 threats of air pollution. Recognizing that
- 11 scientists' understanding of the relationship
- 12 between air pollution and public health would
- 13 continue to evolve, congress wisely required EPA
- 14 to review the latest evidence and revise air
- 15 pollution limits for six key pollutants every five
- 16 years. And then to work with states to reduce
- 17 pollution to meet the limit.
- While more work remains, this basic
- 19 approach has worked exceedingly well at reducing
- 20 ambient air pollution, saving lives, and improving
- 21 health by preventing asthma attacks, heart
- 22 attacks, and many other negative health outcomes



- 1 from air pollution.
- 2 This proposed rule would require EPA to
- 3 exclude many of the best available peer-reviewed
- 4 and rigorously scrutinized studies from
- 5 consideration during decision-making, such as its
- 6 upcoming air quality standard reviews for ozone
- 7 and particulate matter.
- 8 Excluding studies for which raw data are
- 9 not available due to concerns over patient
- 10 confidentiality, or which do not meet vague
- 11 standard of reproducibility because studies were
- 12 conducted over long periods of time, or connected
- 13 to real world events beyond the control of
- 14 researchers, would greatly narrow the body of
- 15 evidence and the quality of the information that
- 16 EPA can consider. This would undoubtedly lead to
- 17 weaker protections and EPA's ability to estimate
- 18 the true threats of air pollution on human health,
- 19 and the benefits of reducing pollution, and thus
- 20 result in weaker air pollution limits.
- In 1993, researchers at Harvard
- 22 University published a landmark air pollution



- 1 study, showing that particulate matter air
- 2 pollution was linked to premature death. The
- 3 Harvard Six Cities Study, as it is known, tracked
- 4 the health of 8,111 adults, and 14,000 children in
- 5 six small cities in the United States, beginning
- 6 in the 1970s.
- 7 This study found that people in cities
- 8 with cleaner air were living two to three years
- 9 longer than those living in cities with dirtier
- 10 air. Residents of Steubenville, Ohio, the city
- 11 with the dirtiest air, were 26 percent more likely
- 12 to die prematurely than were citizens of Portage,
- 13 Wisconsin, the city with the cleanest air.
- 14 What surprised researchers was that the
- 15 culprit was particulate matter, not sulfur-
- 16 dioxide, as they had thought. This was a very
- 17 important scientific discovery. This study, and
- 18 countless others since, have helped EPA to
- 19 understand that particle pollution in the air we
- 20 breathe, resulting from activities such as burning
- 21 coal for electricity, or diesel exhaust from
- 22 vehicles, harms human health in profound ways in



- 1 communities across the nation and has paved the
- 2 way for stronger air pollution limits designed to
- 3 protect public health.
- 4 But the data for the Harvard Six Cities
- 5 Study are not publicly available, and the study
- 6 was conducted over a long period of time that make
- 7 it very difficult to reproduce. Industry, and
- 8 their allies in congress previously challenged the
- 9 findings of this study and other similarly
- 10 important studies. Instead of blocking the
- 11 studies, as this proposal would do, EPA took a
- 12 logical step and referred them to an independent
- 13 third-party, the Health Effects Institute, for a
- 14 deep dive review.
- 15 There, autonomous reviewers examined the
- 16 data and developed a report that confirmed their
- 17 original findings. Other research has since
- 18 confirmed similar findings, including some studies
- 19 that use publicly available data sets. Critically
- 20 important studies, such as the Harvard Six Cities
- 21 Study would likely be excluded under this proposal
- 22 to the detriment of health protections. This



- 1 proposal would also affect other protections
- 2 currently in place, such as limits on certain
- 3 toxic air emissions from tail pipes and smoke
- 4 stacks, and information on the health effects of
- 5 many of these; more than 150 chemicals come from
- 6 older studies built on confidential patient or
- 7 private business data that cannot be made public.
- 8 This could -- this proposal could also
- 9 cull the use of research that includes
- 10 confidential business information or older studies
- 11 that has data stored on older technology that
- 12 can't be recovered, just to name two other
- 13 limitations.
- 14 Thank you for the opportunity to speak
- 15 today. The American Lung Association will submit
- 16 more detailed written comments.
- 17 MR. ROBBINS: Thank you.
- MS. BENDER: Good morning. My name is
- 19 Laura Bender, L-A-U-R-A B-E-N-D-E-R, and I'm the
- 20 National Director of Advocacy of the American Lung
- 21 Association's Healthy Air Campaign.
- The lung association's mission is to save



- 1 lives by improving lung health and preventing lung
- 2 disease. And as you know, we strongly oppose
- 3 EPA's so-called, "Strengthening Transparency in
- 4 Regulatory Science," proposal.
- 5 Today you've heard from many
- 6 representatives at the public health and medical
- 7 community about the ways this proposal would
- 8 undermine human health. I'd like to take a few
- 9 minutes to highlight the Lung Association's
- 10 concerns about the lack of transparency in EPA's
- 11 work on this rule.
- 12 The administration has attempted to rush
- 13 this rule forward at every turn, consistently
- 14 sacrificing expert analysis and public health
- 15 along the way. This is a sweeping proposal that
- 16 will impact a wide range of public health
- 17 safeguards, essentially affecting every future
- 18 decision at EPA based on science. And yet, EPA's
- 19 process in issuing it has been haphazard, rushed,
- 20 and anything but transparent.
- 21 First, back in April, then Administrator
- 22 Scott Pruitt, prematurely announced the proposal



- 1 while it was still undergoing interagency review
- 2 at the White House Office of Management and
- 3 Budget. Then, when media inquired about this
- 4 discrepancy, OMB actually backdated the clearance
- 5 by several days. This means that OMB only
- 6 reviewed the proposal for 48 hours. That's a
- 7 staggering tight timeline for such a sweeping
- 8 rule.
- 9 In a similar vein, EPA initially only
- 10 allowed a 30-day comment period with no public
- 11 hearing. The Lung Association was among the
- 12 organizations who requested 60 additional days and
- 13 a hearing. We greatly appreciate the additional
- 14 time and today's public hearing.
- That additional time is crucial,
- 16 particularly because EPA has failed to complete a
- 17 regulatory impact analysis that explains the
- 18 impacts of the proposal, putting the burden on
- 19 commenters to do so instead.
- 20 EPA ignored another important opportunity
- 21 for review when it failed to consult the Agency's
- 22 own Science Advisory Board. The SAB, which



- 1 includes appointed members from this
- 2 administration, voted at its May meeting to
- 3 request to review the proposal.
- In a letter to EPA last month, they said
- 5 that they were only made aware of the rule through
- 6 the press, and when it was published in the
- 7 Federal Register. The SAB said unequivocally,
- 8 quote, "The proposed rule merits review by the
- 9 Board."
- 10 We strongly encourage the Agency to move
- 11 forward with the SAB review of the proposal. To
- 12 refuse their request to do so would be
- 13 unprecedented and in direct contradiction of the
- 14 Agency's stated claim of wanting the best science
- 15 to inform its decision-making.
- 16 EPA rushed out this proposal after an
- 17 inadequate review process, and it shows. The
- 18 proposal falls short in several key ways. First,
- 19 EPA fails to provide any evidence that the changes
- 20 outlined in the rule are needed. EPA's existing
- 21 approach towards science, with its detailed review
- 22 and deliberation of the research, is already



- 1 transparent and has worked well for decades.
- 2 First, independent science has revealed
- 3 that studies prior to publication by recognize
- 4 journals, then independent and EPA staff
- 5 scientists reviewed them again and question every
- 6 aspect of the research in depth. And they do
- 7 these reviews in wide open processes, including
- 8 publication, public hearings, and comment periods.
- 9 EPA does not acknowledge the rigor of
- 10 this process in its proposal. Instead, it
- 11 attempts to justify this rule by claiming that the
- 12 Agency is following in the footsteps of scientific
- 13 journals. But last month as other commenters have
- 14 noted, several scientific journals issued a joint
- 15 statement highlighting their concerns with EPA's
- 16 proposal and pointed out that even though many
- 17 peer-reviewed publications have recently adopted
- 18 transparency policies, they are still able to
- 19 assess and use studies for which the underlying
- 20 data cannot be made public.
- 21 Second, EPA fails to define its
- 22 requirement that studies must be replicable. Does



- 1 EPA mean that the Agency couldn't consider a study
- 2 that looked at health impacts of a one-time event,
- 3 like a major oil spill?
- 4 The SAB also raised questions about EPA's
- 5 failure to define this and other terms.
- 6 Finally, EPA did not explain how the
- 7 Agency would implement the rule. The proposal
- 8 offers no process for public hearing, or even
- 9 consultation with the SAB over implementation.
- 10 What process would EPA use to review and assess
- 11 the existing research and revisions? What
- 12 guidance would the administrator receive to avoid
- 13 arbitrary decision-making over the fate of this
- 14 research?
- And where would the massive staff time
- 16 and resources the EPA would need for such a
- 17 massive additional workload come from? What would
- 18 have to be sacrificed?
- 19 EPA's rushed process, its inadequate
- 20 review, its false attempt to claim that its policy
- 21 is supported by scientific journals, and its many
- 22 unanswered questions about how the proposal would



- 1 work, all underscore a core problem with this
- 2 rule. It would not improve the use of science of
- 3 EPA. It would not make the Agency's science-based
- 4 rules more transparent. It would permanently
- 5 damage EPA's ability to do its job to protect the
- 6 public.
- 7 On behalf of the millions of people with
- 8 lung disease that we serve who will be hurt by the
- 9 weaker pollution protections that would result
- 10 from this proposal, we urge EPA to withdraw this
- 11 rule to censor science. Thank you.
- MR. ROBBINS: Thank you.
- MS. HALL: Would Speaker Number 38, Liz
- 14 Borkowski, and Speaker Number 39, Janice Nolen,
- 15 come up to the speaker's table. And Speaker
- 16 Number 40, Albert Donnay, you're already at your
- 17 seat. Excellent. Also, if Speaker Number 15,
- 18 Harvey Fernbach, is in the room, you can take a
- 19 seat at the on-deck chairs. Last call.
- MS. BORKOWSKI: Thank you for the
- 21 opportunity to present comments. My name is Liz
- 22 Borkowski, and I'm the Managing Director of the



- 1 Jacobs Institute of Women's Health, which is at
- 2 the Milken Institute School of Public Health at
- 3 the George Washington University.
- 4 The Jacobs Institute is concerned about
- 5 EPA's proposed rule, "Strengthening Transparency
- 6 in Regulatory Science," due to the harmful impact
- 7 it would have on women's health and reproductive
- 8 justice.
- 9 We urge EPA to withdraw it based both on
- 10 its detrimental impacts, and on the lack of a
- 11 demonstrated need for such a rule. EPA has failed
- 12 to demonstrate that its current processes for
- 13 considering science and regulation are inadequate.
- 14 It has not provided examples of any instances in
- 15 which insufficient transparency has resulted in
- 16 outcomes contrary to its statutory mandates or
- 17 executive orders.
- 18 Given extensive existing procedures used
- 19 by EPA and the scientific community at large to
- 20 ensure the quality of research, EPA has failed to
- 21 make a case that additional public access to data
- 22 is necessary.



- 1 The theoretical, but as yet
- 2 undemonstrated benefits of EPA's proposed rule,
- 3 must be weighed against the extensive and
- 4 unequally distributed costs of such an approach.
- 5 Failing to consider the best available evidence
- 6 because the underlying data are not publicly
- 7 available, would result in regulations that fail
- 8 to sufficiently protect public health. The
- 9 consequences would fall most severely on sensitive
- 10 groups not adequately protected by current rules,
- 11 which include racial and ethnic minorities, those
- 12 with low socio-economic status, the elderly, and
- 13 pregnant individuals and their eventual children.
- 14 My comments provide a few examples
- 15 related to reproductive health. First,
- 16 neurotoxicants are of particular concern to
- 17 pregnant people and the parents of young children.
- 18 In regulatory activities, to reduce exposure to
- 19 neurotoxicants, such as lead and methyl mercury,
- 20 EPA has relied on an extensive body of research.
- 21 This research includes longitudinal studies of
- 22 individuals who are exposed in utero or as young



- 1 children to higher levels of lead or methyl
- 2 mercury than would typically occur in the U.S.
- 3 today. It would not be ethical to publicly
- 4 release data from these studies, and it would not
- 5 be feasible, particularly for older studies that
- 6 used incompatible storage media to locate all
- 7 participants and obtain their permission.
- 8 EPA's use of research on lead and methyl
- 9 mercury also has implications for other agencies
- 10 that address these substances. For instance, the
- 11 Department of Housing and Urban Development relies
- 12 on EPA's renovation, repair, and painting rule in
- 13 its regulation of renovators working in housing
- 14 units, receiving HUD housing assistance where lead
- 15 paint is present.
- 16 EPA calculated the reference dose for
- 17 methyl mercury that EPA and the Food and Drug
- 18 Administration used to create guidelines on fish
- 19 consumption, including recommendations for
- 20 pregnant and breast-feeding women.
- 21 It does not appear that EPA has
- 22 undertaken the required interagency review process



- 1 to assess the implications of its rule for other
- 2 agencies.
- 3 Another neurotoxicant of concern for
- 4 reproductive health is the pesticide,
- 5 chlorpyrifos. Researchers followed a cohort of
- 6 children exposed to this pesticide before the
- 7 current ban on indoor use and found lower IQ and
- 8 working memory to be associated with higher levels
- 9 of prenatal chlorpyrifos exposure.
- In a rulemaking process regulating
- 11 agricultural use of chlorpyrifos, EPA requested
- 12 the underlying data from the Columbia Center for
- 13 Children's Environmental Health. The response
- 14 from Columbia University explained that because of
- 15 the detailed sociodemographic and health-related
- 16 elements their data set contains, they did not
- 17 believe they could submit extensive individual-
- 18 level data to EPA in a way that would ensure
- 19 participants' confidentiality.
- 20 Such concerns are not uncommon with the
- 21 kids of longitudinal data sets that allow
- 22 identification of long-term consequences of



- 1 environmental exposures. Often, the combination
- 2 of variables used in an analysis provides enough
- 3 information to identify individual participants
- 4 and may include sensitive information, such as
- 5 diagnosis of neurodevelopmental delays.
- In addition, endocrine disrupting
- 7 chemicals are of great concern and reproductive
- 8 health and EPA has regulated some of these, such
- 9 as PCBs and PBDEs, under the Toxic Substances
- 10 Control Act.
- 11 Under reformed TSCA, EPA must make
- 12 decisions based on the weight of the scientific
- 13 evidence, but it is not clear how it can do so if
- 14 studies may be eliminated from consideration
- 15 because data sets are not publicly available.
- 16 If EPA moves forward with the rule it has
- 17 proposed, it will undermine science and regulatory
- 18 decision-making by making it difficult and
- 19 potentially impossible to consider the best
- 20 available science. This will have detrimental
- 21 impacts on reproductive justice, health equity,
- 22 and women's health. The Jacobs Institute of



- 1 Women's Health urges EPA to withdraw this rule.
- 2 MR. ROBBINS: Thank you.
- 3 MS. NOLEN: Hi. Thank you. My name is
- 4 Janice Nolen. It's J-A-N-I-C-E N-O-L-E-N, and I
- 5 am the National Assistant Vice President for
- 6 Policy for the American Lung Association.
- 7 The American Lung Association turns 114
- 8 years old this year. For more than a century we
- 9 have fought to save lives for protecting lung
- 10 health and preventing lung disease. We oppose the
- 11 proposed rule.
- Many years ago, in the early 1980s, my
- 13 mother-in-law asked me to help her recruit
- 14 participants in a major new study that they were
- 15 doing. She worked for the American Cancer Society
- 16 then. They were looking to create a huge database
- 17 of ordinary Americans would be willing to provide
- 18 them with confidential information about their
- 19 health and medical experiences, and would allow
- 20 them to track those for years to come.
- I was so pleased that two men from my
- 22 church choir in Nashville agreed to participate.



- 1 They completed the forms and other paperwork, and
- 2 became two of the more than half million
- 3 participants in the cancer prevention study too.
- 4 Fast-forward a decade or so and I learned
- 5 that their data were now part of a landmark study,
- 6 the American Cancer Society study that revealed
- 7 the risks to human health from breathing air
- 8 pollution that I and my colleagues at the lung
- 9 association were working hard to clean up.
- 10 Their data and private health and medical
- 11 information, from hundreds of thousands of others
- 12 were -- from hundreds of thousands of other
- 13 people, who were pointing the way, the need to
- 14 clean up emissions from power plants, from diesel
- 15 engines and fuels, and many other sources. I
- 16 never dreamed when my mother-in-law made her first
- 17 request to me that EPA scientists and other
- 18 researchers would mark that study as one of two
- 19 seminal studies that helped reshape our
- 20 understanding of the health risks from particulate
- 21 matter air pollution.
- None of us then would have ever dreamed



- 1 that the information these two men provided would
- 2 have helped to identify and underline the threat
- 3 to human life posed by microscopic particles in
- 4 the air we breathe.
- 5 Furthermore, that study and the Harvard
- 6 Six Cities Study became examples, not only of
- 7 ground-breaking research, but of how questions
- 8 about that research can be reviewed and resolved
- 9 without having to lose the entire study.
- 10 Unfortunately, that is an example that
- 11 this proposal clearly fails to understand. These
- 12 two studies with decades-old patient data and
- 13 others in the long list of studies that found
- 14 evidence of harm from industrial emissions are
- 15 unique events that no one hopes to replicate, like
- 16 gulf oil spills, clearly appear to be targets of
- 17 this proposed rule.
- 18 Studies that have been -- long been
- 19 targets of industry polluters and their allies,
- 20 remains so in this proposal.
- Once published, these studies raised
- 22 alarms in the public health community about the



- 1 increased likelihood of premature death from
- 2 particulate matter, widespread in the nation. The
- 3 studies raised alarms within industry too, about
- 4 the increased likelihood that their polluting
- 5 sources would have to clean up their emissions.
- 6 Industry kicked in messaging developed by the
- 7 tobacco industry, to challenge the science using
- 8 the same arguments we have in this proposal.
- 9 I have in my office, a page from a 1999
- 10 U.S. News and World Report article on the
- 11 challenges to these studies that could have been
- 12 written this year.
- Scientists are working to become more
- 14 transparent in their research. More researchers
- 15 use publicly available information, but some
- 16 studies cover populations that are so limited in
- 17 size or specialized in their characteristics that
- 18 these data could not be posted on the web for all
- 19 the world to see. Anyone who has an account on
- 20 Facebook should have a visceral knowledge of how
- 21 important keeping confidential data confidential
- 22 can be.



- 1 Meanwhile, EPA could readily review
- 2 historical data and studies in ways that respect
- 3 patient confidentiality and the gifts of data from
- 4 people like my two choir member friends.
- 5 So far, EPA has failed to show any reason
- 6 that these changes are needed in the current
- 7 system. Failed in its own transparency on this
- 8 issue, in fact since EPA has not sought SAB review
- 9 of this, and has not provided sufficient rationale
- 10 for why EPA needs this change, much less how they
- 11 would this rule going forward.
- We request EPA to withdraw this proposal.
- 13 Thank you.
- MR. ROBBINS: Thank you.
- MS. HALL: Would Speaker Number 40,
- 16 Albert Donnay, come to the speaker's table. And
- 17 Speaker Number 41, Mona Sarfaty.
- 18 MR. DONNAY: Thank you. My name is
- 19 Albert Donnay. My comments are based on
- 20 experience gained from 40 years working on
- 21 regulatory science as an environmental health
- 22 engineer and toxicologist, as a research



- 1 scientist, public health activist, clinician,
- 2 consultant, peer-reviewer for academic journals,
- 3 environmental groups and government agencies at
- 4 all levels, including EPA.
- 5 I'm glad I get to follow the last two
- 6 speakers because I want to highlight that although
- 7 EPA's proposal to "Strengthen Transparency in
- 8 Regulatory Science" is needed, did not give any
- 9 examples of regulations that had been undermined
- 10 by a lack of such transparency.
- I want to remind everyone here what's at
- 12 stake and what happened the first time EPA,
- 13 congress, and environmental groups had to decide
- 14 whether it was okay to base regulatory standards
- 15 on published scientific studies whose achieves
- 16 were no longer available for review.
- 17 They got the answer right then, and I
- 18 hope they'll get it right again now. It was May,
- 19 1983, 35 years ago, and the EPA was about to
- 20 publish a new national ambient air quality
- 21 standard for carbon monoxide based on nine studies
- 22 by a distinguished cardiologist at the VA, Dr.



- 1 Aronow. When the Washington Post reported that
- 2 he'd been barred by FDA a year earlier for
- 3 submitting a wave of false medical experiments
- 4 after he admitted, quote, "fudging his lab reports
- 5 in human drug studies."
- 6 Although EPA's head of the Office of Air
- 7 Quality Planning and Standards said the Agency
- 8 had, quote, "No reason to believe anything was
- 9 wrong with Aronow's CO studies," whose data Aronow
- 10 claimed at the time, "are excellent and can't be
- 11 questioned." EPA nevertheless appointed a special
- 12 team of agency and outside scientists to review
- 13 his work, quote, "When we read that Aronow had
- 14 done some kooky things."
- 15 A month later, The Post reported the
- 16 shocking results under the headline, "EPA Probe
- 17 Criticizes a Study Used in Air-Quality Standard."
- 18 The team had said, quote, "Could not resolve the
- 19 issue of possible falsification of data because,"
- 20 quote, "no data were available." Aronow told them
- 21 he'd discarded the archives of all of his CO
- 22 studies after first storing them in his garage for



- 1 years, and offering it to EPA because they didn't
- 2 want it.
- 3 The investigators noted considerable
- 4 concerns about the validity of the results
- 5 reported, quote, "Raw data were lost or discarded.
- 6 Adequate records were not maintained, available
- 7 data were of poor quality, and quality control was
- 8 nonexistent."
- 9 And Aronow's published results were
- 10 consistently too good to be true. They found it,
- 11 quote, "Rather remarkable that in 10 years of
- 12 research his papers showed," quote, "not even one
- 13 missing data point." They concluded that EPA,
- 14 quote, "Cannot rely on Aronow's data due to the
- 15 concerns we've noted." And they recommended the
- 16 Agency commission new research to attempt to
- 17 replicate Aronow's findings.
- 18 Congressional hearings and the GAO
- 19 investigation followed, after which Administrator
- 20 Ruckelshaus agreed that EPA would not rely on any
- 21 of Aronow's studies in future rulemakings, but
- 22 only on studies whose archives were still



- 1 available for review.
- In coordination with the California Air
- 3 Resources Board and the Health Effects Institute,
- 4 EPA commissioned a series of new controlled human
- 5 exposure studies on CO, and since 1994, has based
- 6 the CO NAAQS exclusively on just six of them, all
- 7 of which published their individual results in
- 8 deidentified form so they would be available for
- 9 public review in perpetuity.
- And it's a good thing they did since all
- 11 the larger archives of these studies were
- 12 eventually discarded by their authors without
- 13 being offered to EPA. This history shows that EPA
- 14 can and should base regulations solely on studies
- 15 whose methods and data are available for review.
- 16 To base regulations on studies that can't be
- 17 reanalyzed is not science, and there is no need
- 18 for it. Even federal rules that are based on
- 19 older epi studies, like the last particulate NAAQS
- 20 rule in 2013 that cited just six studies could and
- 21 should be based on more recent research that
- 22 better reflects current air quality.



- Over 500 studies a year are now published
- 2 on particulate epidemiology, and many are in high
- 3 quality journals that require authors at least to
- 4 make all their deidentified data and methods
- 5 available to reviewers, if not to all readers from
- 6 the posting of supplemental material.
- 7 Given EPA's interest in basing
- 8 regulations on more transparent research, EPA
- 9 should start requiring all the researches it
- 10 funds, intermural and extramural, to publish their
- 11 results in such journals. Hopefully this will
- 12 prompt less rigorous journals that don't require
- 13 the posting of supplemental material to update
- 14 their policies.
- In conclusion, the Aronow scandal shows
- 16 EPA cannot rely exclusively on traditional peer
- 17 review to detect misconduct. Aronow reviewers at
- 18 11 leading journals, as well as EPA staff and
- 19 their scientific advisors on the CASAC, who also
- 20 review the studies before recommending that nine
- 21 be cited as the basis for the CO NAAQS.
- 22 Unfortunately, despite all this publicity, none of



- 1 Aronow's studies were retracted, and the EPA has
- 2 started citing them again, most recently in the
- 3 2010 integrated science assessment of the CO
- 4 literature.
- 5 EPA's proposal to strengthen transparency
- 6 and regulatory science could stop this from
- 7 happening again, which is why I support it and
- 8 encourage my colleagues to do so as well. Thank
- 9 you.
- 10 MR. ROBBINS: Thank you.
- 11 MS. SARFATY: Can you hear me?
- MR. ROBBINS: Yes.
- MS. SARFATY: Yeah. Okay. Respected EPA
- 14 panelists and fellow citizens, my name is Mona
- 15 Sarfaty. I'm a physician trained in family
- 16 medicine and public health. I practice primary
- 17 care medicine and taught medical and public health
- 18 students in three different academic medical
- 19 centers for 35 years.
- Today I direct a program in climate and
- 21 health at George Mason University in Fairfax,
- 22 Virginia. I also direct a consortium of physician



- 1 societies called the Medical Society Consortium on
- 2 Climate and Health, whose 550,000 members are more
- 3 than half the physicians in the United States.
- 4 The Consortium seeks to inform the public
- 5 and policy makers about the health harms of
- 6 climate change, and the health benefits of climate
- 7 solutions. I'm submitting the formal comment of
- 8 the consortium in written form in a separate
- 9 document.
- The EPA is proposing to change the rules
- 11 that dictate what evidence must be considered as
- 12 the basis for protecting the public's health. As
- 13 a physician who spent a summer in Southern
- 14 California during college and didn't see Mount
- 15 Wilson looming in front of me for an entire week
- 16 because of smog, I am incredulous.
- I remember well the pain in my chest when
- 18 trying to play tennis on those smoggy days. This
- 19 was the early 70s, when a republican president was
- 20 creating the EPA. Now, 50 years hence, tremendous
- 21 evidence has accumulated that validates my
- 22 symptoms and the negative effect that unhealthy



- 1 hair -- air, has on people who must breathe it.
- 2 After that summer, as a practicing
- 3 physician, I took care of people with asthma and
- 4 chronic lung disease who were at greater risk on
- 5 bad air days. So it is shocking to me that the
- 6 EPA would propose putting aside huge amounts of
- 7 thoroughly reviewed evidence on the causal
- 8 connections between air pollution and poor health,
- 9 claiming that the basis for this conclusion was
- 10 secret.
- 11 Today, I lead a consortium comprised of
- 12 the country's largest medical societies whose
- 13 doctor members are highly concerned about the
- 14 health harms of climate change. The similarities
- 15 between the current EPA willingness to disregard
- 16 established science about the connection between
- 17 carbon dioxide and global warming, and the
- 18 willingness to disregard solid evidence about the
- 19 impact of air pollution on health, are glaring.
- Despite overlapping evidence from every
- 21 country in the world, and the entire U.S. climate
- 22 science enterprise, not to mention major federal



- 1 agencies like NOAA and NASA, the EPA leadership
- 2 does not accept or recognize reality.
- 3 To all of us whose lives are dedicated to
- 4 helping people get and stay healthy, there is a
- 5 secret lurking in the science of air pollution and
- 6 global warming. It is not what we have long-known
- 7 about how burning fossil fuels creates waste
- 8 products that damage and inflame our lungs. This
- 9 has been validated by voluminous overlapping
- 10 research studies. The secret is not that carbon
- 11 emissions from burning fossil fuels are warming
- 12 our climate, exacerbating the health harms of air
- 13 pollution, and causing other dangers to our
- 14 health, from heat waves, wild fires, pollen, and
- 15 storms.
- 16 The secret is hiding in plain sight.
- 17 Fighting air pollution is the greatest public
- 18 health opportunity of our time. It's the greatest
- 19 public health opportunity of our time.
- 20 Reducing polluting fumes and emissions
- 21 from fossil fuels will rapidly improve our health
- 22 and fight climate change.



- 1 When an EPA's not so secret agenda is to
- 2 promote fossil fuels, two things follow. The fact
- 3 that fossil fuels are the major contributor to
- 4 both air pollution and global warming must be
- 5 undermined or denied. And the research that
- 6 documents this reality and how it harms our health
- 7 must be attacked. It's not hard to see that the
- 8 approach is to mislead people by wrapping these
- 9 attacks in rhetoric that's alternatively scary as
- 10 in secret science, and high-minded, as in
- 11 transparency.
- We're told that the rationale for the new
- 13 proposed strengthening transparency standard is
- 14 that individual and medical records included in
- 15 research were secret. In fact, like all medical
- 16 records, they were confidential and they remain
- 17 so.
- 18 The record shows that the same argument
- 19 of secrecy against scientific studies has been
- 20 used by polluting industries going back many
- 21 years.
- Health providers know that the facts may



- 1 be scary when our health is threatened. But we
- 2 also know that denying or ignoring facts blinds us
- 3 to discovering and acting on the best ways to heal
- 4 medical problems and protect our health. We can't
- 5 let that happen. The EPA must live up to its
- 6 charge and work to face facts and protect our
- 7 environment and our health. With this proposed
- 8 regulation, its leadership is pointing in the
- 9 opposite direction. Thank you.
- 10 MR. ROBBINS: Thank you.
- Okay. We're going to take a short recess
- 12 now and we'll resume at noon.
- [Morning session adjourned.] [On the
- 14 record 12:00 p.m., Afternoon session.]
- 15 MS. RADZIKOWSKI: Good afternoon. If everyone
- 16 will please take their seats? Hello, and thank
- 17 you for coming. My name is Mary Ellen Radzikowski
- 18 and I am in the EPA's Office of Research and
- 19 Development and I'm one of the hearing officials.
- 20 Joining me is Lynn Flowers, also from the Office
- 21 of Research and Development and we have a number
- 22 of folks: Nanishka Albaladejo, Lauren Hall and



- 1 Lesley Stobert from SC&A Inc., helping with
- 2 logistics.
- 3 The purpose of today's hearing is to accept public
- 4 comments on the EPA proposed rule, "Strengthening
- 5 Transparency in Regulatory Science". EPA is
- 6 accepting comments on all aspects of the proposed
- 7 regulation. This public hearing is a formal legal
- 8 proceeding and the testimonies will become part of
- 9 the administrative record on which EPA will base
- 10 its decision.
- 11 Public notice of this hearing was published in the
- 12 Federal Register on April 30, 2018 (83 FR 18768).
- 13 EPA is proposing this rule under the authority of
- 14 5 U.S.C. 301, in addition to the authorities
- 15 listed in the proposed rule document dated April
- 16 30, 2018.
- 17 My role is to ensure that the EPA receives your
- 18 comments in an orderly fashion. Although EPA
- 19 panel members here may ask clarifying questions,
- 20 the intent of the hearing is to listen to your
- 21 comments, not to discuss or debate the proposal.
- 22 Now I will go through a few housekeeping items and



- 1 ground rules: Please refrain from interrupting
- 2 speakers or asking questions. Shouting,
- 3 noisemaking or any disruptive conduct which
- 4 prevents speakers or hearing officials from being
- 5 heard are not permitted. Please listen quietly so
- 6 that we can hear each testimony and to ensure that
- 7 the court reporter is able to record comments
- 8 accurately and listeners on the phone hear the
- 9 oral testimonies. For everyone's awareness, this
- 10 hearing is open to the press and we may have
- 11 members of the media present with us today. This
- 12 event is also open to any form of recording,
- 13 video, audio and photos. We ask that you not
- 14 cause any disruption to those testifying or
- 15 observing the hearing.
- 16 There is no formal lunch break scheduled. You may
- 17 leave and return to the hearing. Please note that
- 18 you will need to clear security again so please be
- 19 aware of the time.
- 20 If you would like to make an oral comment at
- 21 today's hearing and did not pre-register to speak,
- 22 please see the hearing staff at the registration



- 1 table located right outside the doors here. If
- 2 you would like to provide a written comment for
- 3 the official record, you may hand-submit it to EPA
- 4 staff today, or mail, fax or email your comments.
- 5 See the staff at the registration table for
- 6 instructions on how to do that. There is a
- 7 comment box at the registration table where you
- 8 can leave hardcopies of your oral testimony or
- 9 written comments. All comments received will be
- 10 included in the official docket. If you submit
- 11 written comments, it is not necessary for you to
- 12 give the same comments orally; written comments
- 13 and oral testimonies will receive equal
- 14 consideration by EPA in preparing its final
- 15 rulemaking decision.
- 16 EPA has extended the comment period. Written
- 17 comments must now be received on or before August
- 18 16, 2018. EPA will only consider comments related
- 19 to the proposed rule, "Strengthening Transparency
- 20 in Regulatory Science", so please refrain from
- 21 making comments that are not related to this
- 22 action.



- 1 EPA will not be providing responses during the
- 2 hearing. Rather, EPA will prepare a written
- 3 summary of the comments received that includes
- 4 responses.
- 5 The summary of the Response to Comments, the
- 6 document, will be available at the time EPA issues
- 7 its final decision. EPA will not make a final
- 8 decision until all comments submitted during the
- 9 public comment period have been considered.
- 10 The hearing is being recorded by a court reporter,
- 11 who will be preparing a verbatim record of this
- 12 hearing.
- 13 Please speak clearly and slowly into the
- 14 microphone so that the court reporter can
- 15 accurately record your comments. A copy of the
- 16 transcript will be placed in the docket. This
- 17 hearing is also being audio streamed through Adobe
- 18 Connect via the telephones.
- 19 The hearing is scheduled -- started at 8 AM this
- 20 morning and is scheduled to go to 8 PM. We're in
- 21 the second session: 12pm-4pm.
- 22 Public restrooms are located down both sides of



- 1 the hall. At the doors we have staff that can
- 2 escort you out and back. Please note the location
- 3 of the emergency exits. Please take a moment to
- 4 silence your cell phones.
- 5 Speakers should have been given a sticker upon
- 6 check-in that lists your assigned session. If you
- 7 plan to speak and have not received a sticker,
- 8 please be sure to check in at the registration
- 9 table. For this session, the speaker sticker
- 10 color is white, so if you have a white sticker
- 11 you're registered for this session.
- 12 Speakers will be called to the speakers' table
- 13 (located right over there) in pairs by their
- 14 speaker number.
- 15 When it is your turn to speak, please come to the
- 16 table, state and slowly spell your name for the
- 17 record, and if you are appearing on behalf of
- 18 someone or another organization. If you are not
- 19 in the room when it is your turn to speak, I will
- 20 recall you after all other speakers have made
- 21 their oral comments. Each speaker will be
- 22 allotted 5 minutes for remarks. Elected and



- 1 appointed government officials may be provided
- 2 additional time, since they represent large groups
- 3 of constituents. Speakers will be notified when
- 4 their time has ended. Our timekeeping system
- 5 consists of green, yellow, and red lights. When
- 6 you begin to speak, the green light will come on
- 7 to indicate you have your 5 minutes. The yellow
- 8 light indicates that you have 1-minute left and
- 9 when the red appears, your 5 minutes are over. At
- 10 that moment, if needed, I will politely interrupt
- 11 you and ask you to wrap-up your testimony to give
- 12 others an opportunity to speak.
- 13 At this time, we are going to begin.
- 14 MS. STOBERT: If Speakers Numbers 1, Pamela
- 15 Miller, and 2, Elizabeth Geltman, will come to the
- 16 speakers table and Speakers 3 and 4, Patricia
- 17 Koman and Alexis Adiman would go to the on-deck
- 18 seating located near the stage.
- 19 MS. MILLER: Good afternoon, my name is Pamela
- 20 Miller, P-A-M-E-L-A, M-I-L-L-E-R. I serve as
- 21 Executive Director and provide these comments on
- 22 behalf of Alaska Community Action on Toxics.



- 1 We're a nonprofit, public interest environmental
- 2 health, research and advocacy organization,
- 3 dedicated to protecting public health. I also
- 4 serve as principle investigator of multiyear
- 5 research studies involving several universities
- 6 that investigate exposures and health outcomes
- 7 concerning endocrine-disrupting chemicals in
- 8 collaboration with Arctic indigenous communities
- 9 in Alaska. I traveled the distance to Washington,
- 10 D.C., from St. Lawrence Island, Alaska, in the
- 11 Northern Bering Sea, two full days of travel,
- 12 where we are conducting summer field research and
- 13 interrupted this because EPA did not make it
- 14 possible to provide remote testimony.
- 15 Through a process known as global distillation,
- 16 the Arctic has become a hemispheric sink for
- 17 contaminants that are carried on atmospheric and
- 18 oceanic currents into the north where they
- 19 concentrate in the bodies of fish, wildlife and
- 20 people. Indigenous peoples of the Arctic are
- 21 among the most highly exposed populations on Earth
- 22 to persistent bio-cumulative and toxic chemicals



- 1 because of their reliance on traditional foods
- 2 including fish and marine mammals that they use
- 3 for their spiritual, cultural and physical
- 4 sustenance. The communities that I work with on
- 5 St. Lawrence Island also have higher exposures to
- 6 chemical contaminants from military operations
- 7 associated with formerly used defense sites. Our
- 8 research elucidates exposure pathways, body
- 9 burdens and health outcomes associated with
- 10 chemicals including PCBs, PBDEs (or polybrominated
- 11 diphenyl ethers) and other flame retardants and
- 12 also perfluorinated substances in homes, in air,
- 13 water, traditional foods and in the blood serum of
- 14 the Yupik people of St. Lawrence Island. Our
- 15 studies have shown elevated body burdens as well
- 16 as disruption of thyroid function associated with
- 17 these exposures to certain PBDEs and
- 18 perfluorinated substances. We are now beginning a
- 19 research study to investigate exposures to PCBs,
- 20 PBDEs and currently used organophosphate flame
- 21 retardants in young Yupik children, age 2 to 12,
- 22 because elders and other community leaders are



- 1 concerned about possible adverse effects on
- 2 children's neurodevelopment. They're concerned
- 3 that chemical exposures might harm the children's
- 4 abilities to learn the languages, songs and
- 5 stories that are so vital for the continuance of
- 6 the culture of Yupik people. Participation is
- 7 dependent on the trust of confidentiality that
- 8 they give to us as researchers. Our research team
- 9 submits each proposal to rigorous review to the
- 10 National Institute of Environmental Health
- 11 Sciences. In the process of the research, we
- 12 submit also to several institutional review boards
- 13 for approval to collect sensitive and detailed
- 14 information on health and behavior as well as
- 15 spatial and demographic data in an ethical manner
- 16 that protects human subjects. We have published
- 17 results of our research in 11 peer-reviewed
- 18 journal articles after receiving approval from the
- 19 tribal leadership. These findings help inform
- 20 interventions and policies to reduce burdens of
- 21 toxic exposures and prevent further harm to public
- 22 health. These studies are possible only because



- 1 we guarantee to protect the medical privacy of
- 2 participants, again dependent on trust of the
- 3 researchers. We gather detailed information about
- 4 peoples' health and occupational histories,
- 5 practices in their homes and communities that
- 6 might relate to chemical exposures. If the
- 7 proposed rule were to go into effect, studies such
- 8 as these would not be considered by EPA when it
- 9 makes decisions about chemicals and pollutants
- 10 that are poisoning the people of the Arctic such
- 11 as decisions to limit the production and use of
- 12 persistent biocumulative toxics and other
- 13 chemicals including those regulated under TSCA and
- 14 FIFRA and in regulations that hold military and
- 15 industrial polluters responsible for contamination
- 16 of air, waters and lands under CERCLA, the Clean
- 17 Air Act and the Clean Water Act. EPA indicates
- 18 that the proposed rule is intended to strengthen
- 19 transparency of EPA regulatory science; however,
- 20 we find this a duplicitous claim. It would favor
- 21 industry data protected as confidential business
- 22 information over public peer-reviewed research.



- 1 We support the best scientific evidence to inform
- 2 regulatory decisions. However, this rule would
- 3 have a dangerous counter effect by limiting the
- 4 science that should be used to inform decisions
- 5 about public health. Furthermore, we disagree
- 6 with the agency's conclusions as stated in the
- 7 proposed rule document that this action does not
- 8 have tribal implication as specified in the
- 9 executive order and requiring government to
- 10 consult with tribes. This rule would
- 11 disproportionately affect vulnerable populations
- 12 including American Indian and Alaska Native People
- 13 and, therefore, is relevant and requires
- 14 consultation.
- 15 MS. RADZIKOWSKI: Excuse me, your time is up. We
- 16 need to be fair to others.
- 17 MS. MILLER: I'll wrap up to say that we urge EPA
- 18 to end this rulemaking promptly and we strongly
- 19 oppose the proposal. Thank you.
- 20 MS. RADZIKOWSKI: Thank you.
- 21 MS. GELTMAN: Good afternoon. Thank you for the
- 22 opportunity to comment on EPA's proposal entitled,



- 1 "Strengthening Transparency in Regulatory
- 2 Science." My name is Elizabeth Glass Geltman, G-
- 3 E-L-T-M-A-N. I am a Professor of Environmental
- 4 Health Policy at the City University of New York -
- 5 the CUNY School of Public Health, located in
- 6 Harlem. I am the author of 17 books on
- 7 environmental and natural resources policy, a
- 8 peer-reviewer of numerous journals and have worked
- 9 on EPA-regulated matters for over 30 years. I am
- 10 also the Chair Elect of the Law Section of the
- 11 American Public Health Association. As a
- 12 professor, I aim to advance public health by
- 13 preventing people from getting sick. My efforts
- 14 address reducing health impacts, and hence
- 15 controlling health costs, by evaluating chemical
- 16 and environmental determinants of health.
- 17 Although EPA's rule aims to establish a clear
- 18 policy concerning the use of dose-response data
- 19 and models that underlie pivotal regulatory
- 20 policy, the rule is, in fact, a continuation of
- 21 the Trump administration's two for one regulatory
- 22 reform policy announced in Executive Orders 13771,



- 1 13777, and 13783. The rule promises, "to change
- 2 agency culture and practices regarding data access
- 3 so that scientific justification for regulatory
- 4 actions is truly available for validation and
- 5 analysis." However, the new rule, in fact,
- 6 creates new regulatory hurdles by discounting and
- 7 precluding consideration of long-standing,
- 8 established scientific practice. Rather than
- 9 promoting the transparency of scientific
- 10 information used to create environmental
- 11 regulations, the rule will obscure the democratic
- 12 process, slow the pace of science and progress,
- 13 and potentially prevent important health data from
- 14 being considered by U.S. EPA in outlying important
- 15 environmental policy. Administrative procedure
- 16 requires the EPA consider data submitted by the
- 17 public in evaluating regulations. Let's be clear,
- 18 scientific studies have always been of uneven
- 19 quality. EPA has a process in place, including
- 20 use of Scientific Advisory Board testimony and
- 21 written and oral public notice and comment, using
- 22 internal and external peer review to evaluate



- 1 data. Depending on context some studies are given
- 2 greater weight than others. Some studies are
- 3 disregarded entirely. It is inappropriate,
- 4 however, and unlikely unlawful -- and likely to be
- 5 unlawful -- under the Administrative Procedure
- 6 Act. For EPA to categorically eliminate certain
- 7 types of studies, and hence certain types of data,
- 8 without considering context. But, even more
- 9 important, eliminating studies, unless all
- 10 underlying data is made public, is hazardous to
- 11 human health and the environment. Longitudinal
- 12 medical and epidemiological studies are often
- 13 conducted over years, if not decades. Many
- 14 studies require people who are study subjects to
- 15 share very, very personal information, often on
- 16 the legal or ethical condition that private
- 17 medical information provided will be protected
- 18 from public view. EPA is not, and has never been,
- 19 in the regular business of replicating studies.
- 20 Timing and the cuts in EPA funding make
- 21 replicating studies as a condition of promulgating
- 22 regulations an impossibility. EPA has presented



- 1 no scientific reason to prevent use of human
- 2 health studies simply because the underlining
- 3 medical records are not available for public
- 4 inspection and review. One size fits all rarely
- 5 works in fashion and it is even more unworkable in
- 6 science and regulation. It is imperative the EPA
- 7 allow consideration of all available scientific
- 8 data pertinent to a proposed environmental rule or
- 9 regulation including random, controlled human
- 10 health trials and other epidemiological studies.
- 11 Eliminating certain classes of human health
- 12 studies would be like picking NFL players in the
- 13 draft without allowing any scouting reports or
- 14 eliminating the minor league in baseball. It
- 15 doesn't make sense in sports; it makes even less
- 16 sense when we're safeguarding our nation's air,
- 17 water and land. For the reasons stated, I
- 18 respectfully request the EPA withdraw the
- 19 misleadingly-named rule entitled, "Strengthening
- 20 Transparency in Regulatory Science." Thank you
- 21 very much for allowing me to speak. My comments
- 22 are my own. I'm happy to answer questions and I



- 1 will submit more detailed comments for the record.
- 2 MS. RADZIKOWSKI: Thank you.
- 3 MS. STOBERT: Speaker Number 5 is Alexis Andiman.
- 4 Also, if Speaker Number 6 could take a seat on the
- 5 on-deck seating: Sarah Kogel-Smucker. Speaker
- 6 Number 3, Patricia Koman, and Speaker Number 4,
- 7 Alexis Andiman.
- 8 MS. PATRICIA KOMAN: Thank you. My name is
- 9 Patricia Koman, K-O-M-A-N. I'm an environmental
- 10 epidemiologist at The University of Michigan
- 11 School of Public Health. I'm a member of the
- 12 American Public Health Association, and in my
- 13 comments I'm representing myself and my colleagues
- 14 at the University of California at San Francisco
- 15 Program for Reproductive Health and the
- 16 Environment. As a scientist who has formerly
- 17 served at the U.S. EPA and has been significantly
- 18 involved in analyzing science to create regulation
- 19 and programs that protect the public's health from
- 20 diesel and air pollution, I value the importance
- 21 of open science which includes appropriate data
- 22 sharing and full reporting of methods. However,



- 1 U.S. EPA's proposed rule is not consistent with
- 2 the principles of open science, inappropriately
- 3 codifies how science should be conducted, and
- 4 codifies science policy decision in direct
- 5 conflict with consensus reports from the National
- 6 Academies of Sciences 2009 and often the enabling
- 7 environmental statutes such as the Clean Air Act
- 8 and the amended Toxic Substances Control Act.
- 9 Therefore, EPA should withdraw this proposed rule
- 10 immediately. Instead, EPA should focus on
- 11 implementing existing initiatives and guidelines
- 12 for improving data sharing and transparency at
- 13 federal agencies. The proposed rule is
- 14 inconsistent with medical ethics and existing
- 15 legal requirements to ensure the privacy and/or
- 16 confidentiality of human subject data. The rule's
- 17 requirements for specific types of test methods,
- 18 defaults, dose response models and/or other
- 19 analyses are not supported by current science and
- 20 these provisions should be removed. The rule is
- 21 counter to mandates in the amended Toxic
- 22 Substances Control Act, to use the best available



- 1 science and systematic reviews for chemical
- 2 evaluations. Specifically, the proposed rule
- 3 inappropriately codifies particular data analysis
- 4 approach such as dose response modeling that
- 5 should be made based on empirical considerations.
- 6 This proposed rule will lead EPA to utilize
- 7 inadequate science resulting in inaccurate
- 8 analysis and, consequently, inadequate public
- 9 health protections. The proposed rule does not
- 10 expressly address the issue of how the new
- 11 procedures will be protective of public health.
- 12 Alternatively, existing open science guidelines
- 13 can and should be used to protect public health
- 14 such as the 2013 memo from the Office of Science
- 15 and Technology Policy. In addition, protocols and
- 16 guidelines such as CONSORT, ARRIVE and STROBE do
- 17 not require public access to all study data and
- 18 will still improve the scientific basis of
- 19 evaluating studies and thus promote public health
- 20 goals.
- 21 I want to call your attention to especially
- 22 troublesome provisions of the proposed rule which



- 1 is not consistent with current scientific practice
- 2 and why this proposal should be withdrawn. For
- 3 example, it is not appropriate to require the use
- 4 of standardized test methods, quideline studies or
- 5 so-called good laboratory practice studies. These
- 6 types of studies are not designed to address
- 7 health effects from low-dose exposures, complex
- 8 and systematic endocrine effects, behavioral or
- 9 learning effects, or metabolic changes. In
- 10 addition, the so-called good laboratory practice
- 11 and quideline studies are not consistently
- 12 associated with higher quality research, proper
- 13 study design or correct statistical analysis.
- 14 Further, by dictating the model choices without
- 15 empirical basis the proposed rule sets a dangerous
- 16 precedent of prescribing how science should be
- 17 conducted without regard to the data, or
- 18 hypothesis or peer review. This is especially
- 19 troublesome for dose response models. Simply
- 20 using a greater number of models as the proposal
- 21 preference is unlikely to improve results without
- 22 considering the models' assumptions and whether



- 1 they fit the data set, the goals of the analysis,
- 2 and many other issues. Therefore, giving priority
- 3 to studies based on the number or range of models
- 4 used is scientifically inappropriate.
- 5 Contrary to the proposed rule's statement about
- 6 growing evidence of nonlinearity in concentration
- 7 response functions, the body of empirical evidence
- 8 points to the opposite, that for most chemicals
- 9 and pollutants there is likely no safe threshold
- 10 on a population level because of ongoing exposures
- 11 and preexisting vulnerabilities. The rule
- 12 mandates reconsidering using a linear no-threshold
- 13 dose response but the National Academy of Sciences
- 14 recommends exactly the opposite in considering
- 15 low-dose effects. "The committee recommends that
- 16 cancer and non-cancer responses be assumed to be
- 17 linear as a default." Regarding other defaults, I
- 18 oppose provisions that mandate reconsideration of
- 19 established science-based defaults on a case by
- 20 case basis. This is in direct contradiction to
- 21 the National Academy of Sciences recommendations.
- 22 The rule is counter to the mandates in the amended



- 1 Toxic Substances Control Act to use the best
- 2 available science and systematic reviews for
- 3 chemical evaluations. In contrast, this proposed
- 4 rule will have EPA ignore well-conducted, relevant
- 5 studies simply because all the data are not
- 6 publically available and/or may not conform to the
- 7 rule's invalid assumptions about good laboratory
- 8 practices and quidelines, studies, and dose
- 9 response modeling. This is inconsistent with
- 10 modern science and the TSCA statutory mandates.
- 11 Further, EPA's risk evaluation framework rules
- 12 under TSCA mandate the use of systematic review
- 13 methods. Well conducted systematic reviews
- 14 consider the entire body of scientific evidence
- 15 and the quality and strength of all relevant
- 16 individual studies are considered to reach the
- 17 overall conclusion.
- 18 Therefore, for these reasons, and those outlined
- 19 in my full written comments, I strongly oppose
- 20 this proposed regulation and recommend that EPA
- 21 withdraw it immediately. Thank you.
- 22 MS. RADZIKOWSKI: Thank you.



- 1 MS. ANDIMAN: Good afternoon, my name is Alexis
- 2 Andiman, A-N-D-I-M-A-N. I am an Associate
- 3 Attorney at Earthjustice, the nation's original
- 4 and largest nonprofit environmental law
- 5 organization. Earthjustice strongly opposes the
- 6 proposed rule entitled, "Strengthening
- 7 Transparency in Regulatory Science." If
- 8 finalized, this rule would drastically undermine
- 9 the U.S. Environmental Protection Agency's ability
- 10 to protect public health and the environment
- 11 through science-based regulations restricting the
- 12 presence of chemicals and pollutants in our air,
- 13 drinking water, food and consumer products. Under
- 14 the guise of increasing transparency, the proposed
- 15 rule would authorize EPA to ignore scientific
- 16 studies that incorporate personal data and other
- 17 information that researchers cannot practically,
- 18 legally or ethically disclose. Indeed, EPA admits
- 19 that the rule would preclude it from considering
- 20 landmark studies assessing the health consequences
- 21 including risks to children associated with
- 22 exposure to particulate matter and lead. This is



- 1 unnecessary and unacceptable.
- 2 The proposed rule raises more issues than I can
- 3 address during five minutes of testimony. In
- 4 partnership with other environmental and public
- 5 health organizations, Earthjustice plans to submit
- 6 extensive written comments detailing our serious
- 7 concerns about the rule's procedural and
- 8 substantive defects. Today, I will focus on three
- 9 key points.
- 10 First, EPA lacks authority to adopt the proposed
- 11 rule. Second, the rule would directly conflict
- 12 with laws that EPA is charged with implementing
- 13 and enforcing. And finally, the proposed rule
- 14 would harm the communities of color and low-income
- 15 communities that are most in need of strong,
- 16 science-based protections.
- 17 First, EPA lacks authority to issue the proposed
- 18 rule: It is axiomatic that administrative
- 19 agencies may act only pursuant to authority
- 20 delegated to them by Congress. The Administrative
- 21 Procedure Act requires that each notice of
- 22 proposed rulemaking reference the legal authority



- 1 under which the rule is proposed. EPA failed to
- 2 identify any meaningful authority for the proposed
- 3 rule at issue today. In announcing the rule, EPA
- 4 cited provisions of numerous environmental laws
- 5 but virtually every provision cited authorizes or
- 6 directs EPA to undertake research, not to impose
- 7 unfounded limitations on the research it will take
- 8 into account. EPA also cited provisions that
- 9 authorize it to promulgate rules necessary to
- 10 achieve the goals of these environmental statutes,
- 11 but ignoring credible scientific evidence is
- 12 neither necessary nor consistent with the statutes
- 13 enacted to protect public health and the
- 14 environment.
- 15 Second, the proposed rule directly conflicts with
- 16 numerous laws. Multiple statutes require EPA to
- 17 ground its decisions in credible science. For
- 18 instance, the Safe Drinking Water Act directs EPA
- 19 to rely on the best available, peer-reviewed
- 20 science and the best available public health
- 21 information. The Toxic Substances Control Act
- 22 similarly mandates that EPA consider all



- 1 reasonably available information and act in a
- 2 manner consistent with the best available science.
- 3 At no point do these statutes suggest that the
- 4 quality of a scientific study depends on the
- 5 public's ability to access the underlying data.
- 6 Indeed, as the EPA previously determined, and as
- 7 the U.S. Court of Appeals for the D.C. Circuit
- 8 agreed requiring agencies to obtain and publicize
- 9 the data underlying all studies on which they rely
- 10 would be impractical and unnecessary.
- 11 Finally, the proposed rule would harm the
- 12 communities that are most in need of strong,
- 13 science-based protections. Decades of scientific
- 14 research have established that communities of
- 15 color and low-income communities are
- 16 disproportionately likely to experience exposure
- 17 to chemicals and pollutants. This research is
- 18 also critical to establishing regulatory
- 19 safeguards that will protect these communities and
- 20 their environment. Nonetheless, the proposed rule
- 21 would preclude EPA from considering this research
- 22 simply because it incorporates personal health



- 1 information and other non-public data. As a
- 2 result, the rule would eliminate an important
- 3 means of understanding and beginning to resolve
- 4 the harms suffered by over-burdened communities
- 5 and that's what perpetuates the environmental
- 6 injustices these communities already face.
- 7 Earthjustice urges EPA to withdraw the proposed
- 8 rule without delay. Thank you.
- 9 MS. RADZIKOWSKI: Thank you.
- 10 MS. STOBERT: Speaker Number 5, Alexis Andiman, is
- 11 already seated at the table. She's speaking on
- 12 behalf of Devon Hall. If speaker Number 6, Sarah
- 13 Kogel-Smucker would come to the speaking table.
- 14 If we could have Speaker Number 7, John Doherty
- 15 and Speaker Number 8, Tricia Sheehan, come to the
- 16 on-deck seating. Speaker 5.
- 17 MS. ANDIMAN: Good afternoon. I am reading
- 18 testimony on behalf of Devon Hall. D-E-V-O-N, H-
- 19 A-L-L, who was unable to make it today. My name
- 20 is Devon Hall. I am the Cofounder and Program
- 21 Manager at the Rural Empowerment Association for
- 22 Community Health, also known as REACH. On behalf



- 1 of REACH and the community we serve, I urge the
- 2 U.S. Environmental Protection Agency to withdraw
- 3 its proposed rule entitled, "Strengthening
- 4 Transparency in Regulatory Science." I cofounded
- 5 REACH in 2002 to address social, economic and
- 6 environmental inequities in and around Duplin
- 7 County, North Carolina. Our primary focus is
- 8 protecting our community from pollution caused by
- 9 industrial animal operations. North Carolina is a
- 10 leading producer of swine and poultry. There are
- 11 nearly 2-1/2 million hogs and pigs and more than
- 12 16 million chickens and turkeys in Duplin County
- 13 alone. Together, these animals generate well over
- 14 2 billion gallons of wet waste and more than
- 15 190,000 pounds of dirty litter each year. This
- 16 waste produces an overpowering odor and pollutes
- 17 our well water, rivers and streams. REACH uses
- 18 scientific research as a tool to educate and
- 19 empower our community. Common sense tells you
- 20 that it's not healthy to breathe air that smells
- 21 bad enough to make you gag and that makes your
- 22 nose run and your eyes water. I began to work as



- 1 a citizen scientist in 2004 because I wanted to
- 2 understand exactly what I was breathing and how it
- 3 was likely to affect my body so that I could
- 4 better protect myself and help my neighbors
- 5 protect themselves. So far, I have coauthored
- 6 nine published studies documenting the threats
- 7 that under-regulated industrial animal operations
- 8 pose to community health. For example, I
- 9 contributed to a study showing that kids who
- 10 attend school downwind of industrial hog
- 11 operations are exposed to relatively high levels
- 12 of hydrogen sulfide, putting them at greater risk
- 13 of symptoms like difficulty breathing and impaired
- 14 lung function. I also worked on a study finding
- 15 that children of people who work in industrial hog
- 16 operations are more likely to carry dangerous,
- 17 antibiotic-resistant bacteria on their bodies,
- 18 even though those children likely never set foot
- 19 in industrial hog operations themselves.
- 20 REACH has no interest in putting anybody out of
- 21 business, but we believe it is possible for
- 22 industrial animal operations to be more



- 1 environmentally friendly and more community
- 2 friendly. It is not enough for us to talk about
- 3 our symptoms and our diminished quality of life.
- 4 No matter what we say there will always be some
- 5 people who think we are just complaining or making
- 6 things up. My neighbors and I want to be part of
- 7 the science so that we can gather proof about what
- 8 we're living with on a daily basis. We hope that
- 9 policy makers will listen to that science which
- 10 reflects the experiences of real people and begin
- 11 to make some changes. If adopted the proposed
- 12 rule would prevent EPA from considering the
- 13 scientific studies that REACH helps to conduct.
- 14 We cannot make all of our data publically
- 15 available because we cannot risk compromising the
- 16 confidentiality of the people who contribute to
- 17 our work. Because we live in a rural community it
- 18 would be relatively easy to identify study
- 19 participants based on de-identified information
- 20 like age, sex, occupation and number in
- 21 households, even if the participants' names were
- 22 redacted. Simply put, people would not



- 1 participate in our studies if they knew that the
- 2 identifying information they shared could become
- 3 publically available. Even if EPA were to expand
- 4 on its vague promise to protect confidentiality, I
- 5 would not trust the government to deliver. Once,
- 6 I called the North Carolina Department of
- 7 Environmental Quality to report a permit violation
- 8 at an industrial animal operation and, even though
- 9 I asked to remain anonymous, I received a call
- 10 back directly from the operator I had complained
- 11 about. The government apologized to me later, but
- 12 the damage was done. My anonymity had been
- 13 violated and I felt violated as a result.
- 14 On another occasion, the North Carolina Pork
- 15 Council tried to obtain the identities of study
- 16 participants from Dr. Steve Wing, a researcher who
- 17 worked closely with our community. Dr. Wing
- 18 worked hard to protect our trust, but I know that
- 19 the legal problems he experienced deterred other
- 20 researchers from studying the health effects of
- 21 industrial animal operations. EPA's proposed rule
- 22 might also deter researchers from partnering with



- 1 communities like ours to study public health
- 2 impacts because it would dramatically reduce the
- 3 influence of those studies in agency rulemaking.
- 4 Contributing to research about a polluting
- 5 industry is a lot like acting as a police
- 6 informant. You're providing information that
- 7 could help to make everyone more safe, but you are
- 8 putting yourself at risk, too. People who work at
- 9 industrial animal operations would lose their jobs
- 10 if their employers knew they were participating in
- 11 a scientific study. And losing your job is not
- 12 the only risk. I have been spoken to hard by
- 13 powerful people who do not like the work I do.
- 14 And I know people who have been physically and
- 15 verbally threatened by industry representatives.
- 16 EPA has investigated this issue and in January
- 17 2017, it expressed grave concerns about the
- 18 intimidation we have experienced.
- 19 I'll wrap up quickly. My first priority is to the
- 20 people I serve. I will never do anything to
- 21 violate their trust or put them in danger. If EPA
- 22 cares about keeping people safe, it should



- 1 withdraw the proposed rule immediately and instead
- 2 take steps to support community-based research.
- 3 Thank you.
- 4 MS. KOGEL-SMUCKER: Good afternoon, my name is
- 5 Sarah Kogel-Smucker, Special Assistant Attorney
- 6 General at the Office of the Attorney General for
- 7 the District of Columbia. I am commenting on
- 8 behalf of Karl A. Racine, the Attorney General for
- 9 the District of Columbia. EPA's proposed rule,
- 10 "Strengthening Transparency in Regulatory
- 11 Science," is a solution in search of a problem.
- 12 Instead of strengthening ways in which EPA can
- 13 benefit from advances in scientific studies, the
- 14 proposed rule limits EPA's access to important
- 15 studies and hampers the development of regulations
- 16 needed to protect the public health and welfare of
- 17 the residents of the District of Columbia and the
- 18 nation. The proposed rule should be withdrawn.
- 19 In these comments, I will briefly address why the
- 20 proposed rule limits the use of valid, peer-
- 21 reviewed scientific studies, violates several
- 22 environmental statutes and lacks sufficient



- 1 details to be appropriately evaluated and
- 2 implemented.
- 3 First, the proposed rule impedes EPA's decision-
- 4 making by creating burdensome, and potentially
- 5 impossible, barriers to the use of certain
- 6 scientific studies needed to determine the impacts
- 7 of pollutants and toxic materials on air quality,
- 8 water quality and human health. The proposed rule
- 9 requires that EPA's significant regulatory
- 10 decisions be justified only by studies based on
- 11 dose response data and models that area available
- 12 to the public. This requirement limits EPA's
- 13 ability to rely on otherwise peer-reviewed
- 14 scientifically valid studies that do not or cannot
- 15 make their data publically available because of
- 16 confidentiality concerns. For example, EPA used
- 17 the landmark Harvard Six Cities study
- 18 demonstrating a dramatic link between premature
- 19 mortality and air pollution as part of its
- 20 justification for key clean air regulation. The
- 21 study has been rigorously independently peer
- 22 reviewed but the subjects were promised



- 1 confidentiality and the data is not public.
- 2 Studies with confidential data can still be
- 3 appropriately peer reviewed through the use of
- 4 confidentiality agreements and subject to rigorous
- 5 scientific scrutiny over their methods and
- 6 conclusions. Where cost-effective and appropriate
- 7 use of open or publically available data should be
- 8 encouraged. EPA, however, should not provide
- 9 blanket limits on the use of studies that cannot
- 10 be made public because they contain confidential
- 11 health or business information. Scrubbing studies
- 12 of such information may be impossible while still
- 13 keeping the study reproducible. The proposed rule
- 14 may also have important implications for rules
- 15 subject to periodic update like the Clean Air Act,
- 16 NAAQS, if EPA can no longer use the same or
- 17 similar methods that were used to support the
- 18 existing rules.
- 19 Second, the proposed rule violates several
- 20 environmental statutes because it hinders EPA's
- 21 ability to rely on best available science or most
- 22 up to date information as they require. The Clean



- 1 Air Act, Clean Water Act, Safe Drinking Water Act,
- 2 Toxic Substances Control Act, and Emergency
- 3 Planning and Community Right-to-Know Act all
- 4 require certain decisions or regulatory criteria
- 5 be based on the most up-to-date science. These
- 6 criteria are described as best available science,
- 7 latest scientific knowledge and best available
- 8 public health information. The proposed rule
- 9 would illegally limit EPA's ability to rely on
- 10 best available science in violation of these
- 11 statutes.
- 12 The nearly 700,000 residents of the District of
- 13 Columbia rely on EPA to protect their health and
- 14 environment. While air quality in the District
- 15 has improved over the last several decades, many
- 16 residents who face disproportionate exposure risks
- 17 because of where they live or work still face
- 18 risks to their health from air pollution. For
- 19 example, the American Lung Association's "2018
- 20 State of the Air (sic)" report gave the District a
- 21 failing grade for the period from 2014 to 2016
- 22 because of the number of days that the air was



- 1 unhealthy for vulnerable populations due to high
- 2 levels of ozone. The District's vulnerable
- 3 populations, including the estimated 10,415
- 4 children in the District with asthma, are entitled
- 5 to protection from unhealthy air. Because people
- 6 of color and children living in poverty
- 7 disproportionately suffer from childhood asthma,
- 8 environmental justice demands that EPA continue to
- 9 use advances in scientific research to improve air
- 10 quality through appropriate regulation. EPA
- 11 should not be artificially hampered in this duty
- 12 just because the data or models from a high-
- 13 quality, peer-reviewed study are not publically
- 14 available.
- 15 Lastly, the proposed regulations are too vague to
- 16 be meaningfully evaluated and successfully
- 17 implemented. For example, it is unclear whether
- 18 Section 30.7 requires EPA to conduct its own peer
- 19 review of all pivotal regulatory science and, if
- 20 so, whether EPA has the capacity or capability to
- 21 perform those reviews. Likewise, the exemption
- 22 process does not provide sufficient standards to



- 1 ensure that the administrator made consistent
- 2 determinations. For these reasons, the proposed
- 3 rule should be withdrawn. Subsequent EPA
- 4 transparency initiatives, if any, should be based
- 5 on consultation with the National Academy of
- 6 Sciences and should not restrict EPA's ability to
- 7 rely on the universe of best available science
- 8 when promulgating regulations. Thank you for the
- 9 opportunity to comment today.
- 10 MS. RADZIKOWSKI: Thank you.
- 11 MS. STOBERT: If Speaker Number 7, John Doherty,
- 12 and Speaker Number 8, Trisha Sheehan, would come
- 13 to the speaker's table. Speaker Number 9, James
- 14 Duffy, and Speaker Number 10, Erika Rosen, if
- 15 you'd go to the on-deck seating.
- 16 MR. DOHERTY: As a retired EPA toxicologist I know
- 17 the firsthand frustrations of having to deal with
- 18 epidemiological reports. However, I believe that
- 19 epidemiological reports are valuable but more,
- 20 critical, initial review is needed. Today, I hope
- 21 to present a path forward. The animal studies
- 22 that I've reviewed are required to support the



- 1 registration of pesticides follow very strict
- 2 quality assurance, good laboratory practices and
- 3 ethics and reporting standards. Multiple layers
- 4 of primary and secondary reviewers are identified
- 5 and assigned to review documents to assure quality
- 6 assurance and transparency. Every force, however,
- 7 has a mixed bag of standards to my experience for
- 8 QLT, quality assurance ethics in reporting. They
- 9 are often accepted at their face value without
- 10 documentation of independent review. There is no
- 11 way to verify the procedures or results presented
- 12 and the EPA reviewers are not identified. This is
- 13 very unfair to the public. Historically, I would
- 14 like to mention two situations where more critical
- 15 initial evaluation would have prevented social and
- 16 medical problems. The first is the report on the
- 17 Kallikak family published in 1912 by Henry
- 18 Goddard. The book was the foundation of eugenics
- 19 and was well received at first, but very serious
- 20 social consequences resulted. However, closer
- 21 examination revealed that much of the interviewing
- 22 reflected the biases of the interviewers. Goddard



- 1 later regretted publication of this book. The
- 2 other is associated with vaccinations and autism
- 3 that could not be verified. The publisher
- 4 retracted the original publication; however,
- 5 within the past two years there is an increase in
- 6 measles in Minnesota because people feared autism
- 7 from vaccinations. When the concept of disparity
- 8 in the views of animal versus epidemiological
- 9 studies, and the need to provide a more critical
- 10 initial review the EPA posed, I am proposing an
- 11 epidemiology peer review consult with the goal of
- 12 creating a transparent document reflecting a
- 13 thorough review be established at EPA. The
- 14 Council will consist of six independent
- 15 subcommittee and relevant experts as follows:
- 16 First would be an ethics subcommittee. All
- 17 aspects of assuring the personal safety and
- 18 identities of the individuals on the study would
- 19 be protected. Second is an end-point evaluation.
- 20 The relevant experts knowledgeable in cancer and
- 21 rural behavioral, or whatever the condition is,
- 22 they would discuss the factors like how many



- 1 people are really needed in a cohort to make a
- 2 decision. Identify what is known about that
- 3 particular condition environmental factors or
- 4 chemicals are known to cause it. The other -- is
- 5 self-explanatory. Exposure evaluation, statistic
- 6 evaluation, analytical chemistry and animal
- 7 toxicity and structure activity correlations.
- 8 Each subcommittee will articulate why additional
- 9 data are or are not needed. The Council will
- 10 consist of qualified individuals from the EPA, FDA
- 11 or other agencies' consultants as needed. The
- 12 Council will have considered the reports of the
- 13 six independent subcommittees and make their
- 14 recommendations especially with regard to
- 15 additional data needed to support a transparent
- 16 regulatory decision.
- 17 The report of the Council -- the final report of
- 18 the Council, will append each of the six
- 19 subcommittee reports as well as any dissenting
- 20 opinions. The Council owns the decisions and
- 21 since all responsible individuals will be
- 22 identified, the report is thus transparent. Thus



- 1 AP may further review the Council report.
- 2 In conclusion, controversies associated with
- 3 epidemiologic reports may not be eliminated by the
- 4 Council, but the Council should contribute to
- 5 minimizing these controversies. Thank you.
- 6 MS. RADZIKOWSKI: Thank you.
- 7 MS. SHEEHAN: Good afternoon, my name is Trisha
- 8 Sheehan, S-H-E-E-H-A-N, and I'm representing Moms
- 9 Clean Air Force. I traveled here today from my
- 10 home in New Jersey. I'm the National Field
- 11 Manager for Moms Clean Air Force. We are an
- 12 organization of over 1 million members from across
- 13 the country who are fighting every day to protect
- 14 the health and safety of their children from toxic
- 15 chemicals, air pollution and dangerous climate
- 16 change. I am also a mom to three young boys and
- 17 last week my family and I joined Democratic House
- 18 Leader, Nancy Pelosi, to share our own story of
- 19 how my family was impacted from a toxic chemical
- 20 accident and today I'm here to speak out in
- 21 opposition to Acting Administrator Andrew
- 22 Wheeler's attempts to censor science in the name



- 1 of transparency. Limiting the scientific
- 2 information the EPA can use to identify public
- 3 health threats and protect us from pollution is
- 4 reckless and dangerous. Not only does this
- 5 proposal compel EPA to subject high-quality
- 6 research to extreme unnecessary and untenable
- 7 levels of disclosure, but it also includes
- 8 loopholes that would allow the administration to
- 9 exempt industry from having to disclose details of
- 10 their own studies. American families depend on
- 11 the EPA and high-quality science to protect
- 12 families like mine from the impacts of air
- 13 pollution and toxic chemicals. This proposal puts
- 14 that protection in jeopardy, placing the health of
- 15 our children at risk. This proposal is
- 16 misleading. It would require the EPA to only
- 17 consider those studies that use public data. This
- 18 would prevent the EPA from using studies that are
- 19 based on personal medical data, eliminating some
- 20 of the most important long-term epidemiological
- 21 studies that investigate the impacts of pollution
- 22 on public health. This proposal would



- 1 significantly limit the research and data the EPA
- 2 can use to make informed policy decisions under
- 3 major public health and environmental laws
- 4 including the Clean Air Act, the Safe Drinking
- 5 Water Act and the Toxic Substances Control Act.
- 6 This proposal means that many studies on
- 7 populations such as the elderly, children and
- 8 people of color, groups who often suffer
- 9 disproportionately from pollution, would be
- 10 excluded from EPA consideration because making the
- 11 data public could identify the participating
- 12 individuals. Excluding this important data from
- 13 consideration means that implementing the proposal
- 14 could even further exacerbate negative
- 15 environmental impacts on these and other
- 16 vulnerable communities. As a mom who has
- 17 witnessed her children's health deteriorate due to
- 18 polluted air they were breathing, I know
- 19 personally what it's like to rely on scientific
- 20 studies whose data informed us during that
- 21 horrifying time. On behalf of my family and Moms
- 22 Clean Air Force's one million members, I strongly



- 1 urge the EPA to withdraw this dangerous proposal
- 2 for the health and safety of our children. Thank
- 3 you.
- 4 MS. STOBERT: Speaker 9, James Duffy, and Speaker
- 5 10, Erika Rosen, if you would come to the
- 6 speaker's table. Speaker 11, Gretchman Goldman,
- 7 and Speaker 12, Maggie Flaherty, if you would come
- 8 to the on-deck seating.
- 9 MR. DUFFY: Good afternoon, my name is J. Duffy.
- 10 I am an Associate Attorney with Clean Air Task
- 11 Force. CATF seeks to help safeguard against the
- 12 worst impacts of climate change by working to
- 13 categorize the rapid global development and
- 14 deployment of low carbon energy and other climate-
- 15 protecting technologies through research and
- 16 analysis and public advocacy leadership. EPA's
- 17 proposal at best is a solution in search of a
- 18 problem. The Agency has failed to identify a need
- 19 for further review of the already extensively
- 20 peer-reviewed public health and environmental
- 21 science it uses in its decision-making, nor has it
- 22 made the case the underlying health data must be



- 1 made more public than current statutes and
- 2 practices allow. The only thing transparent about
- 3 the proposal is that is an attempt to undermine
- 4 EPA's ability to use the best available science by
- 5 placing arbitrary limits on the ability to
- 6 consider these studies.
- 7 As a professor who has cited multiple times the
- 8 proposal recently stated, if this proposal is
- 9 finalized, science will be practically eliminated
- 10 from all decision-making processes so that public
- 11 health and environmental regulation would then
- 12 depend on opinion and whim. Banning the use of
- 13 fully peer-reviewed studies because their
- 14 underlying data must be kept confidential would
- 15 eliminate the consideration of vital information
- 16 in critical public health-making decisions. This
- 17 is not only unnecessary, it also represents a
- 18 significant shift in decades-long policy without
- 19 any justification. As the D.C. Circuit has held
- 20 when considering this exact question, requiring
- 21 agencies to obtain and publicize the data
- 22 underlying the studies on which they rely would be



- 1 impractical and it would be unnecessary. Congress
- 2 has clearly spoken, moreover, mandating that the
- 3 agencies must consider all relevant science. It
- 4 is well understood, and it has been for decades,
- 5 that many of the most important public health
- 6 studies are those based on actual patient
- 7 information. Because that information must be
- 8 kept highly confidential and because making even
- 9 some of the patients' details public would allow
- 10 them to be identified, the information must be
- 11 kept private. But that does not mean that these
- 12 studies can't be, or haven't been, verified. For
- 13 example, the Harvard Six Cities Study linking fine
- 14 particulate matter and mortality has been
- 15 exhaustively reanalyzed by independent
- 16 institutions, including by the researchers under
- 17 the auspices of the Health Effects Institute.
- 18 This reanalysis confirmed the study's essential
- 19 findings while keeping confidential the underlying
- 20 data. There are already several ways in which the
- 21 public can access the studies that EPA uses and in
- 22 some cases their underlying data without the



- 1 release of confidential information, including
- 2 through the Freedom of Information Act which
- 3 provides an avenue to request raw data, including
- 4 a process to ensure that sensitive data is
- 5 protected. The proposal puts the EPA in the
- 6 untenable position of either violating its mandate
- 7 to consider all relevant science or violating
- 8 confidentiality laws. Additionally, the proposal
- 9 is impermissibly scatter-shot, it's vague, it's
- 10 confusing, it's insufficiently formed to allow for
- 11 meaningful comment. It seems more like a request
- 12 for ideas about how to discredit the best
- 13 available science than for how to make it more
- 14 accessible. For example, the proposal claims that
- 15 it is consistent with the Data Quality Act and
- 16 HIPAA as well as various executive orders, but
- 17 each of these contain checks on the release of
- 18 confidential information. In fact, the
- 19 longstanding OMB guidelines stemming from the Data
- 20 Quality Act recognizes peer review as the per se
- 21 marker of objectivity and the Harvard Six Cities
- 22 Study reanalysis set the gold standard for

